# **2024 CDBG Section 106 Training**



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### **National Historic Preservation Act (NHPA)**

- » Comprehensive preservation law passed in 1966
- » The law established:
  - State Historic Preservation Offices (SHPOs)
  - Tribal Historic Preservation Offices (THPOs)
  - Advisory Council on Historic Preservation (ACHP)
    - Federal agency that oversees all other agencies' compliance with the NHPA
  - Certification of Local Governments
    - Allowing local governments to create local preservation commissions
  - National Register of Historic Places
    - Repository of information on significant resources
    - The National Park Service (NPS) oversees many historic preservation requirements, including the National Register of Historic Places (NRHP)
  - Section 106 (36 CFR Part 800)
    - Process all federal undertakings (including CDBG and CDBG-DR projects) must follow to consider the effect
      of the project on cultural resources
    - "The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any State and the head of any Federal department or independent agency having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register."





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### **Section 106 Process**

## » Four-Point Approach

- 1. Initiate Section 106 Review Process
  - Determine if the undertaking has the potential to affect cultural resources

### 2. Identify and Evaluate Historic Properties

- Identify the Area of Potential Effects (APE) the area in which the undertaking has the potential to directly or indirectly affect any historical and/or archaeological resources
- Identify and evaluate resources within the APE to determine if they are listed on or eligible for listing on the National Register of Historic Places (NRHP)

### 3. Assess Effects

 In consultation with interested parties, determine how the project will affect any eligible or listed resources: No Historic Properties Affected, No Adverse Effect, or Adverse Effect

### 4. Resolve Adverse Effects

 If the project will result in an Adverse Effect, draft a Memorandum of Agreement (MOA), which outlines agreed-upon measures that will be taken to avoid, minimize, or mitigate the Adverse Effect resulting from the undertaking



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## » Initiating the Section 106 Review Process

- » Does the project have the potential to affect cultural resources?
  - » IEDA has a Programmatic Agreement (PA) with SHPO in place to streamline the Section 106 process for CDBG projects
    - » Projects that are limited to the Excluded Activities listed in the PA have No Potential to Cause Effects to cultural resources
  - » Consider the <u>entire</u> project undertakings cannot be segmented into excluded activities and non-excluded activities
    - » Either the entire project is excluded, or the entire project is not excluded
  - » Is the entire project covered under the PA Excluded Activities?
    - » Yes  $\rightarrow$  the project is exempt from full Section 106 review
    - » No → the project has the potential to affect historic resources and must go through full Section 106 review





- » Programmatic Agreement (PA)
- Valid for **all** current and future CDBG-funded **>>** projects administered by IEDA
  - Except 2008 Disaster Awarded Projects which will continue to comply with the 2008 Disaster PA
- Outlines roles and responsibilities for all parties **>>** involved in Section 106
- Allows IEDA to have on-site, qualified staff to **>>** review and approve Section 106 documentation
  - This enables IEDA to collect, review, and process the Section 106 » reviews in-house in lieu of SHPO
- Includes a list of Excluded activities that are **>>** exempt from full Section 106 review
  - Appendix B »
- https://www.iowaeda.com/UserDocs/2021-pa-**>>** amendment-and-2016-pa final-signed 08.2021.pdf

THE IC THE ADVIS	WA STATE HISTORIC PRESERVATION OFFICER, AND ORY COUNCIL ON HISTORIC PRESERVATION REGARDING ESPONSIBILITIES DELEGATED UNDER 24 CFR § 58		
WHEREAS, the U.S. Department of Housing and Urban Development (hereinafter, HUD) allocates funds to the Iowa Economic Development Authority (hereinafter, IEDA) through various programs including the annual Community Development Block Grant Porgama (hereinafter, CDEG), authorized by Title 1 of the Housing and Community Development Act of 1974, in accordance with Section 104(g) (42 U.S.C. 5304(g)) and the allocation of future CDEG Disaster funds, should such funding be made available to the State of Iowa; and,			
§300101 et seq., he undertakings on hi	on 106 of the National Historic Preservation Act of 1966, as amended (U.S.C. reinañer, <u>NHPA</u> ), requires federal agencies to take into account the effect of their storic properties and to afford the Advisory Council on Historic Preservation ) a reasonable opportunity to comment on such undertakings; and,		
	ant to 24 CFR § 58.2(7), the Responsible Entity (hereafter, RE) is defined as the of <u>CDBG</u> funds provided by HUD for the implementation of an eligible program		
review, decision-ma	aant to 24 CFR § 58.5, the RE must assume responsibilities for environmental aking, and action that would apply to HUD under Section 106 of the <u>NHPA</u> and its ations at 36 CFR § 800; and,		
SHPO) and the AC	EDA has consulted with the Iowa State Historic Preservation Officer (hereinafter, $HP$ and has determined that certain <u>CDBG</u> actions have the potential to cause to operties while others do not; and,		
and the need for tim have agreed that t environmental revi CDBG program, m regulatory obligation	the breadth and number of Iowa's non-entitlement community funding recipients ely and efficient delivery of governmental assistance, the IEDA, <u>SHPO</u> , and <u>ACHP</u> , the Section 106 process for undertakings where the RE must assume HUD <u>SIGNATORIES</u>		
800.14; and, WHEREAS, the F pursuant to 36 CFF an undertaking and	Iowa Economic Development Authority  Ky:		
3	State Historic Preservation Officer By: Date: Date: Date: Teger 2016		
5	Advisory Council on Historic Preservation By: Oblue U Other Date: C/25/16 John M. Fowler, Executive Director		
	CONCURRING PARTIES Office of the State Archaeologist By:		
	Preservation Iowa		
df	By: <u>But Director</u> Date: 7/27/16		

PROGRAMMATIC AGREEMENT AMONG



## » PA – Programmatically Excluded Activities

- » Section 1: Admin Costs, Non-Brick-and-Mortar Financial Assistance
- » Section 2: Undertakings Involving Ground Disturbance
  - » Non-Specific Activities:
    - » The APE was intensively surveyed after 1999 for Section 106 review and had no NRHP-listed, eligible, or unevaluated archaeological sites, and this finding was accepted by SHPO
    - » The entire three-dimensional area has been profoundly disturbed
  - » Specific Excluded Activities as listed in PA

### » Section 3: Undertakings Involving Architectural/Historical Resources

- » Non-Specific Activities:
  - » Resources are under 50 years of age and do not have exceptional significance
  - » Evaluated in the past 5 years and determined not eligible
- » Specific Excluded Activities as listed in PA
- » Note: If the project APE includes locations where there will be ground disturbance and architectural/historical resources, then the project will need to meet <u>both</u> Sections 2 and 3 to be PA Exempt.



## » PA – Excluded From Review

Appendix B (continued)

Programmatically Excluded Activities

### **Excluded from Review, Project Determination Form**

After referencing Appendix B of the Programmatic Agreement (PA) to verify that the project activity does not need further review, use this form to document compliance with the Section 106 of the NHPA. This form will be submitted to IEDA either with your Request for Release of Funds (RROF) or individually per building as applicable.

As an example, here are the steps you would take:

- Start Environmental Review
- See if the project is exempt from further review by referencing Appendix B of the PA...
- If the project activity meets either the Qualifying Criteria or the Specific Excluded Activities, fill out the form and include it in your environmental review record or upload it to iowagrants gov as applicable.
- Use the "When to Consult with Tribes Under Section 106" included in the PA to determine if Tribal consultation is required. If so, mail letters to tribes; you must still do this even if your project activity meets and exemption under this PA.
- Complete the rest of the Environmental Review
- Publish Notice

Recipient Name:

Contact Name:

 Submit the Request for Release of Funds: attach a copy of the notice and the Except from Review, Project Determination Form.
 NOTE: You must still solicit comment about the project from the Native American Tribes even it your

project activity is exempt from further review.

Recipient Address:

Contact Phone Number:

Contract Number

Project Description (provide a brief description of the actual scope of work not just "housing rehab")

Project Address (Street, City, Zip):

Project County:

Reason Project Activity is Excluded from Review (use Appendix B of the PA): Section 1, 2 or 3:

Qualifying Criteria a. or b.: OR

Specific Excluded Activity (include which specific activity):

Notes: (include date of construction

Pictures: Take a before picture of the primary façade of any buildings directly impacted by project activities. Attach them to this form.

#### Applicant Certification:

As the duly designated certifying official of the recipient, I also certify that: I am authorized to and do consent to assume the status of responsible federal official under the National Environmental Policy Act of 1969 and each provision of law designated in the 24 CPE 58.

Date

Signature of the Certifying Officer of Applicant,

Provide more information than just "rehab" – state something like "replace wood double hung windows with vinyl windows, install new vinyl siding, replace asphalt roof with metal roof, replace furnace," etc...

Be sure that the property address that you put on the form matches the address you will use on a draw. Don't put Lot #8 on this form, and then 101 Stream Lane on the draw. IEDA needs to be able to match these documents.

Cite the actual section of PA that makes the project exempt.

If property is less than 50 years old, state: "PA Appendix B Section 3. a. – less than 50. Building built in 1976."

If the area has been previously surveyed for archaeology, state: "PA Section 2.a., APE previously surveyed in 2013, and SHPO concurred with No Historic Properties Affected."

Attach photos and/or supporting documentation to help show why the project is PA Exempt

Include a date with signature so we can record when the evaluation occurred



Print Name and Title of Certifying Officer of Applicant

## » PA – Excluded From Review

### » If the project is PA Exempt:

- » Complete and sign the Excluded From Review Form (in Appendix B of PA)
- » Start a Section 106/Tier II compliance form in IowaGrants.gov
- » Read instructions and complete all relevant fields
- » Select "Yes" for "PA Exempt" and fill out the "Exempt Date Signed" and "PA Exemption"
- » Upload Excluded From Review Form with supporting documentation under "Exempt Form"
- » Submit form through IowaGrants.gov
- » IEDA HPS has 30 days to review and provide comments or approve

Programmatic Agreement				
This section should only be completed after the Programmatic Agreement with SHPO has been signed.				
PA Exempt Yes				
If this project IS PA Exempt, provide exempt date signed and PA Finding				
Exempt Date Signed 11/05/2021 Section 3. a.				
	Exempt Date Signed	PA Exeception		
Exempt Form Excluded from Review.pdf				

» If the project is **not** PA Exempt, it will need to go through full Section 106 review – continue with Step 2: Identify and Evaluate.



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## » Identification

### » What are historic properties?

- » Resources that are listed in or eligible for listing in the National Register of Historic Places (NRHP), including:
  - » Buildings
  - » Districts
  - » Structures
  - » Objects
  - » Cultural landscapes
  - » Sites (including archaeological sites)









## » Identification

### » Steps to identify historic properties:

- » Develop an Area of Potential Effects (APE) and see what resources are within
- » Identify **previously evaluated** properties from the State Inventory in the APE
- » Identify National Register of Historic Places (NRHP)-listed properties in the APE
- » Identify all other unevaluated resources in the APE
- » Evaluate to determine if resources are eligible for the National Register

Rational Park Se				
National	Register of Historic	Places D	Digital Archive on NPGallery	
	Any Words @All Words @Phease	County	-	
Reference Number				
NPS Park Name	· · · · · ·			
Record Category	All v Search Reset			
EXPERIENCE YOUR	AMERICA			
FREQUENTIA ASSED QUESTANCE f 🎔 🔈 🚵	WEBSITE POLICIES CONTACT US USA GOV		National Park Service U.S. Department of the Interior	



# » Area of Potential Effects (APE)

- » What is an APE?
  - » ...the geographic area or areas within which an undertaking may <u>directly</u> or <u>indirectly</u> cause alteration in the character or use of historic properties, if any such properties exists. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by undertakings. (36CFR800.16(d))
- » All projects **must** have a defined APE that is unique to the project.
- » The Responsible Entity (RE) will determine the APE based on the nature of the undertaking.
  - » The APE will not necessarily be limited to the resource receiving federal funds and may also encompass adjacent properties depending on what the potential effects of the project are.



# » Area of Potential Effects (APE)

» How to determine the project APE:

- » Consider the entire project, not just what the CDBG funds will be used for.
- » Consider all possible effects of your project:
  - » <u>Direct</u> physical changes
  - » <u>Indirect</u> viewshed, setting, etc.
  - » <u>Immediate</u> occur at the time of the undertaking
  - » <u>Further Removed in Time</u> activities that take place because of the undertaking but may take weeks, months, or years to occur
- » Once the project APE has been delineated, consider **all** resources in the APE as you move forward with the identification and evaluation of historic properties.





## » Identify Evaluated, Listed, and Unevaluated Resources

- » Identify previously evaluated (listed and unlisted) resources in the APE:
  - » Check the State of Iowa Inventory by contacting the inventory coordinator Berry Bennett at 515-281-8742 or <u>Berry.Bennett@iowa.gov</u>

### » Identify **NRHP-listed** resources in the APE:

- » Check the NRHP Database for copies of National Register Nominations: <u>https://npgallery.nps.gov/nrhp</u>
- » Identify unevaluated potential historic properties in the APE:
  - » Is the property over 50 years old or of exceptional significance? – if yes, complete an ISIF and continue with evaluation

torm Lake			
-00310 - Buena Vista Memorial Park Cemetery 5 miles NW of Storm Lake		11-00228 - Karstens I 718 Cavuga St	louse
IPO - 2013	Not Evaluated	SHPO - 2004 Agency - 2004	Not Eligible Not Eligible
<ul> <li>-00112 - Chicago, M moved west of tow</li> </ul>	Milwaukee, St. Paul and Pacific Railroad	11-00298 - Huss Hous	
IPO - 1978	Opinion of Eligibility	611 College St	æ
PS - 1978	Determination of Eligibility	SHPO - 2013	Not Eligible
-00115 - House		Agency - 2013	Not Eligible
0 E 10th St		11-00290 - Villa Hous	e
IPO - 1987	Not Eligible Not Eligible	712 College St SHPO - 2011	AL- 4 100 - 10 - 10
<u>ency - 1987</u>		Agency - 2011	Not Eligible Not Eligible
-00113 - Storm Lak			
	er of E 5th and Erie Streets	11-00117 - Buena Vis	ta County Courthouse
onsultant - 1980	Opinion of Eligibility	Courthouse Sq	
IRC - 1981 PS - 1983	Opinion of Eligibility Listed on NRHP	11-00116 - Buena Vis	ta County Courthouse
		Courthouse Sq	
-00239 - Bells, Abn	er, Building	Non-Extant 1968	
0 E 5th St	N - 4 1911 - 11-1 -	11-00296 - Holmes, D	avid A., House
IPO - 2005 Jency - 2005	Not Eligible Not Eligible	713 Geneseo St	
		SHPO - 2012	Not Eligible
-00133 - Steffen He 0 E 5th St	buse	Agency - 2012	Not Eligible
IPO - 1998	Not Eligible		ward R. and Elnora R.,
ency - 1998	Not Eligible	715 Geneseo St SHPO - 2011	Not Eligible
-00288 - Folev Hou	10	Agency - 2011	Not Eligible
0 W 6th St	30		
IPO - 2010	Not Eligible	11-00241 - Naughton	House
ency - 2010	Not Eligible	121 Hudson St SHPO - 2005	Not Eligible
-00295 - Ocequeda	House	Agency - 2005	Not Eligible
1 W 6th St			
IPO - 2011	Not Eligible	11-00236 - Harringto	n House
ency - 2011	Not Eligible	201 Hudson St SHPO - 2005	Not Eligible
-00182 - West Elen	ientary School	Agency - 2005	Not Eligible
01 W 6th St			
onsultant - 2001	Not Evaluated	11-00237 - Schreier H 221 Hudson St	louse
-00183 - North Elei	mentary School	SHPO - 2005	Not Eligible
1 E 7th St	y sensor	Agency - 2005	Not Eligible
onsultant - 2001	Not Evaluated	11 00110 El.d.h I	
-00184 - Storm Lak	e High School	11-00118 - Elrich, Jer 700 Hudson St	inie, nouse
0 Cayuga St	tingi School	SHPO - 1988	Not Eligible
ensultant - 2001	Not Evaluated	Agency - 1988	Not Eligible
IRC - 2016	Opinion of Eligibility	11-00242 - Schulte He	
onsultant - 2016	Opinion of Eligibility	220 Kenzy St	Juse
PS - 2017	Listed on NRHP	SHPO - 2006	Not Eligible
-00232 - Flynn Hou	ise	Agency - 2006	Not Eligible
7 Cayuga St			
ency - 2004	Not Eligible		
IPO - 2005	Not Eligible		

8/28/2020

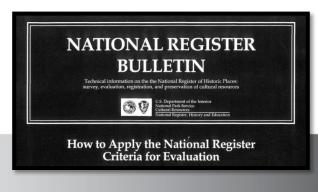


# » Evaluation: Can Old ISIFs Be Used for Section 106?

- » Once all previously evaluated resources have been identified, consider if they will need to be re-evaluated.
  - » Previous evaluations and ISIFs are good for 5 years
- » If the inventoried property was evaluated within the last 5 years <u>and</u> has not been altered since the previous evaluation:
  - » Use that ISIF in your consultation OR
  - » If determined not eligible, submit as PA Exempt and reference Section 3. b. of the Programmatic Exclusions in Appendix B
- » If the inventoried property was evaluated more than 5 years ago <u>or</u> has been altered since the previous evaluation:
  - » An updated ISIF and evaluation must be completed
  - » In the ISIF, state that a previous evaluation was completed and note what the determination was
  - » Make an updated determination of NRHP eligibility
    - » Many things can result in a change in NRHP evaluation age, integrity, etc., so never assume that an old evaluation is set in stone



- » Evaluation: National Register Criteria
  - » Once all potential historic properties that need to be evaluated or re-evaluated have been identified, apply the National Register Criteria for Evaluation:
    - » Criterion A: History/Historical Event is the resource associated with an event that made a significant contribution to our history? Can be important locally, such as an historic downtown being the center of the area's commercial history.
    - » Criterion B: Significant Person is the resource associated with the lives of significant persons? Will rarely be used.
    - » Criterion C: Architecture does the resource embody the distinctive characteristics of a significant type, period, style, or method of construction/architecture? Can be used in conjunction with A in downtowns, historic districts, etc.
    - » **Criterion D: Potential to Yield Information** does the resource yield or is it likely to yield important information about our nation's history or pre-history? (Archaeology)





# » Evaluating Districts

- » There's been an uptick in incorrectly surveyed districts in the past decade or so.
  - » May find surveys stating a district has "lost integrity" dated from around 2009 **assume these are all wrong and need to be reviewed for accuracy.**
- » Districts can be as small as one property or building they do not need to have 15 different buildings all be historic.
  - » Just because a few buildings in a potential historic district are new infill or have been rehabbed does not mean that district is no longer eligible.
- » Most areas will have notable architectural similarities, but local history is also important in discerning eligibility.
  - » Ex.: Most small-town downtowns should be assumed eligible, as they were likely the commercial and social hub of these cities.

# » Focus on including more information about local history into your submissions (ISIFs).

- ISIFs should include information about the history of the area surrounding the project site, about the history of the town, and about the history of any potential districts.
- Can be as simple as "Town A is historically an agricultural community. This neighborhood was constructed around 1900. It's near the downtown, which was where citizens in the county would congregate to sell their agricultural products in the late 1800s." You can keep it simple, but please include some historical background.



# » Evaluation: Integrity

- » If the property meets any of the National Register Criteria, determine if it retains sufficient integrity for listing in the NRHP
- » Seven Aspects of Integrity:
  - » <u>Location</u>: where the property was constructed or where the historic event occurred.
  - » <u>Design</u>: the combination of elements that create the form, plan, space ,structure, and style of a property.
  - » <u>Setting</u>: the physical environment of a historic property (the character of the place).
  - » <u>Materials</u>: the physical elements that were combined or deposited during a particular period of time and in a particular pattern or configuration to form a historic property.
  - » <u>Workmanship</u>: the physical evidence of the crafts of a particular culture or people during any given period in history or prehistory.
  - » <u>Feeling</u>: a property's extension of the aesthetic or historic sense of a particular period of time.
  - » <u>Association</u>: the direct link between an important historic event or person and a historic property.
- » Basically would someone from the *period of significance* recognize the property today?



## » Evaluation: Integrity

### » Things that could diminish a property's integrity:

- » Overlay or replacement siding material (vinyl siding, metal siding, slipcovers, etc.)
- » Replacement of several windows and/or doors
- » Non-sympathetic replacement roof single-seam metal roof on house
- » Significant addition enclosed porch, removal of porch, large front addition
- » Things that are unlikely to diminish integrity:
  - » Painting a different color (unless painting previously un-painted surface such as brick)
  - » Storm doors and windows that can be removed without damaging the original
  - » Deterioration or deferred maintenance (chipped pealing paint, old roof, cracked window glass)







- » Evaluation: Period of Significance
  - » If a property is NRHP-eligible, determine the date or date range for when it achieved significance
  - » For properties eligible under **Criterion A: History**:
    - » The Period of Significance is usually the <u>time of the event</u>. This can be a single event like a speech, rally, convention, tragic event, accident, etc. usually 1-3 days, or it can be a longer period such as the development and growth of a commercial corridor maybe 20-50+ years.
  - » For properties eligible under **Criterion B: Significant Person**:
    - » The Period of Significance is usually the <u>date the significant person used the property</u>.
  - » For properties eligible under Criterion C: Architecture:
    - » The Period of Significance is usually the <u>date of construction</u>.



Remember: Evaluation is needed for <u>all resources</u> in your APE:

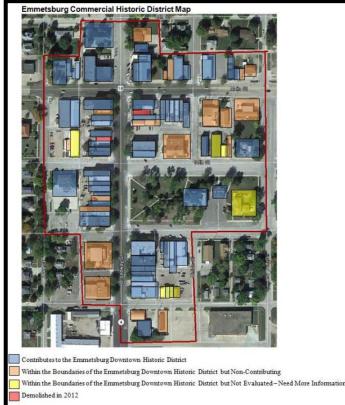
- » Buildings
- » Districts
- » Objects

» Structures
» Sites



## » Evaluation: Historic Districts

- » If a project will take place within a potential historic district, then the potential historic district is within the APE and must be evaluated.
- » When to consider historic district evaluation:
  - » When the structure you are using federal funds on is located an area of similarly constructed resources:
    - » Built at the same time
    - » Similar design
    - » Same plat development
    - » Commercial corridor
    - » Connected use (industrial plant, campus, etc.)
  - » When the structure you are using federal funds on is located an area of connected context to its surroundings.
- » Applies to **all** projects (not just DTR)





## » Evaluation: Historic Districts

- » Is the district eligible under any of the National Register Criteria?
  - » Especially A or C?
- » Does the district retain sufficient integrity?
  - » Compare historic photographs to current conditions of the district
  - » Consider the window openings, storefronts, cornices and other architectural details, building setback, overall feel of district, etc.
  - » Review historic maps (Sanborn maps, historic aerials, etc.) to get a sense of what developed around the same time and to determine what is new infill





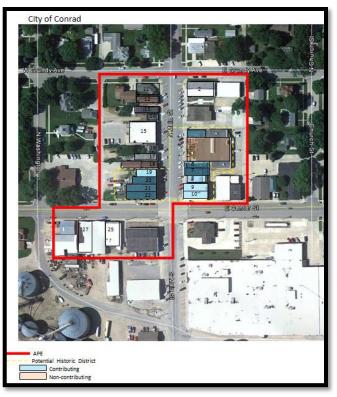


## » Evaluation: Historic Districts

» A historic district can be recorded and evaluated using an Iowa Site Inventory Form

» Include:

- » Narrative description
- » Statement of significance with historic context
- » Historic district boundary map
- » Table of addresses with date of construction, property type, and NRHP eligibility (Contributing/Noncontributing)
- » Streetscapes and photos of buildings
- » Historic photographs and historic maps (Sanborn maps, historic aerials, etc.)

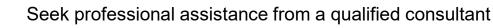




## » Tips for a Successful Evaluation

- » Begin to consider all potential properties and sites within the APE as early in project planning as possible.
- » Review the "National Register Bulletin on How to Apply the National Register Criteria for Evaluation":
  - » Provides information on identification, evaluation, and integrity
  - » https://www.nps.gov/subjects/nationalregister/upload/NRB-15\_web508.pdf
- » If the property *may* be National Register-eligible:
  - » Gather additional information, such as interior photographs or history of ownership, to help make final determinations
- » If, based on initial review, the National Register eligibility determination is not clear to the RE:









## » Completing an Iowa Site Inventory Form (ISIF)

Iowa Site Inventory Form State Inventory Number: 1 Jupen Supplemental	Site Number: Address: City: County
State Historic Preservation Office 9-Digit SHPO Review & Compliance (R&C) Number:	Statement of Significance
(July 2014) Non-extant Year. Read the lowa Site Inventory Form Instructions carefully, to ensure accuracy and completeness before completing this form. The instructions are available on our website: http://www.iowahistory.org/historic- preservation/statewide-inventory-and-collections/iowa-site-inventory-form.html	A) Applicable National Register Criteria: Criterion A: Property is associated with significan Criterion B: Property is associated with the lives Criterion C: Property has distinctive architectural Criterion D: Property yields significant informatio
Property Name	
A) Historic name:	B) Special criteria considerations: <i>Mark an</i> A: Owned by a religious institution or used for B: Removed from its original location. C: A birthplace or grave. D: A cemetery
	C) Areas of significance Enter categories from instructions
Location	
A) Street address:	E) Significant dates
B) City or town: ( Vicinity)	Construction date
C) Legal description: Rural: Township Name: Township No.: Range No.: Section: Quarter: of Quarter: Urban: Studynsion: Block(s): Lot(s):	G) Cultural affiliation Complete if Criterion D is marked above
Classification	
B) Number of resources (within property):           D building(s)         bit trict           D bit trict         Contributing Noncontributing enter number of:	I) Narrative statement of significance 🛛 S
Buildings Buildings Structure Sites Sites	Bibliography See continuation sheets t
Ctect Structures Structures Objects Objects Objects	Geographic Data Optional UTM reference Zone Easting Northing NAD
C) For properties listed in the National Register: National Register status: Listed De-listed NHL NPS DOE	Form Preparation
)) For properties within a historic district:	Name and Title:
Property contributes to a National Register or local certified historic district. Property contributes to a potential historic district, based on professional historic/architectural survey and evaluation.	Organization/firm: Street address:
Property commonles to a potential instoric district, based on professional historical childcard and evaluation.	City or Town:
Historic district name:Historic district site inventory number:	ADDITIONAL DOCUMENTATION Subm
) Name of related project report or multiple property study, if applicable:	A) For all properties, attach the following,
IPD title Historical Architectural Data Base #	1. Map of property's location within the c
Fundance Blac Este subscript forder and terms from the torus file torus ford terms forder	<ol> <li>Glossy color 4x6 photos labeled on unique photo number.</li> </ol>
A) Historic functions     B) Current functions	3. Photo key showing each photo num
	number to indicate the location and d 4. Site plan of buildings/structures on sit
	B) For State Historic Tax Credit Part 1 Ap
	See lists of special requirements and att
	State Historic Preservation Office (SHPO)
Description Enter entergerice (codes and terms) from the lowe Site Inventory Form Instructions	The SHPO has reviewed the Site Inventory and c Yes No More rese This is a locally designated property
A) Architectural classification B) Materials	This is a locally designated property
Foundation (visible exterior):	Comments:
Walls (visible exterior)	
	SHPO authorized signature:
C) Narrative description SEE CONTINUATION SHEETS, WHICH MUST BE COMPLETED	and a summer or annune.

Statement of Significance	
	Opinion of eligit         Ky after applying relevant National Register onteria           Yes         N         More research recommended           ant persons.         Yes         N         More research recommended           istics.         Yes         N         More research recommended           global         Yes         N         More research recommended           global         Yes         N         More research recommended           objoy/history.         Yes         N         More research recommended
Special criteria considerations: <i>Mark any special</i> A: Owned by a religious institution or used for religious ( B: Removed from its original location. C: A birthplace or grave. D: A cemetery	considerations; leave blank if none purposes. E A reconstructed building, object, or structure. F: A commemorative property. F: C Property less than 50 years of page or achieved significance within the past 50 years.
Areas of significance er categories from instructions	D) Period(s) of significance
Significant dates startion date check if circa or estimated date starting including renovations	F) Significant person Complete il Criterion B is marked above
Cultural affiliation nplete if Criterion D is marked above	H) Architect/Builder Architect Builder/contractor
	NTINUATION SHEETS, WHICH MUST BE COMPLETED
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» Completing an Iowa Site Inventory Form (ISIF)

- » Complete an ISIF for each above-ground property in the APE
- A blank ISIF and instructions can be found on the IEDA website under subsection "Environmental Compliance":
  - » <u>CDBG Management Guide | Iowa Economic</u> <u>Development Authority (iowaeda.com)</u>
  - » Read through the ISIF instructions carefully to complete the form and continuation pages.
- » The following slides provide some additional guidance on filling out the form and completing the continuation pages.



IOWA SITE INVENTORY FROM INSTRUCTIONS STATE HISTORIC PRESERVATION OFFICE OF IOWA

The lows Site Inventory Form is an important tool for gathering information about historic features and aspects of a property. This data is used by the State Historic Preservation Office of lows to evaluate a property's potential eligibility to be listed in the National Register of Historic Places. The inventory items assist with identifying and locating a property, explaining how it meets one or more of the National Register riteria, and making a case for historic significance and integrity.

The lowa Site Inventory Form is also used for preparing documentation for potential historic districts, applying for the State Tax Credit Program (see specific guidance on completing the site inventory form for the State Historic Tax Credit program), and evaluating properties for Section 106 requirements. Applicants can also transfer the data to the National Register of Historic Places registration form.

For more guidance on evaluating historic resources and writing narrative descriptions and statements of significance, see the National Register Bulletin 16A: How to Complete the National Register Form, available from the National Park Service.

### Guidelines

Read these instructions carefully before completing the form, to ensure accuracy and completeness. Complete one form for each building on a property. This allows historians to compare and locate similar properties to facilitate statewide historic research and understanding. A building is defined as any shelter built principally to house human activity. Examples include houses, barns, stables, sheds, garager, courthouses, city halls, commercial buildings, libraries, factories, schools, and theaters. Use a computer to enter information into the form. Continuation Sheets (the last page of the form) should be used to "continue" information that does not fit within the first two pages of the form.

- State inventory number (top right-hand corner): Leave blank and check the box marked New, unless:

   the property has already been assigned an inventory number and is being re-evaluated. If so, check the box marked Supplemental. 2) this is part of a historic survey that includes a separate survey report. In that case, contact the SHPO statewide inventory coordinator
   Berny.Bennett@iowa.gov to obtain a 7-digit site number for each property; include the full street
   address.
- Review & compliance number: Leave blank.
- Non-extant: Check the box and indicate the year the building was demolished if a building is torn
  down after being inventoried or a site form is used to compile information about a building that no
  longer exists.

### Name of Property

A. Historic name: If the building is listed in the National Register of Historic Places or a historic district, include the existing historic property name. If no historic places or a historic district, enter the name that best reflects the property's historic importance or the name that as commonly used for the property during the period of significance. Example: Zep's Cofé, Younker's Warehouse, or Jacob Brown Farm.

B. Other names: Enter any other names by which the property has been commonly known.

IOWA DEPARTMENT OF CULTURAL AFFAIRS STATE HISTORICAL BUILDING + 600 E. LOCUST ST. + DES MOINES, IA 50319 + IOWACULTURE.GOV



# » Completing an Iowa Site Inventory Form (ISIF)

- » What is a State Inventory Number?
  - » When properties are included in the SHPO inventory, they are assigned a unique number for that address
    - » It consists of the two-digit county code followed by the assigned five digits (XX-XXXXX)
    - » It is included on the "city list" and/or any previous Iowa Site Inventory Forms
  - » If the property has a number from an old ISIF → check the "supplemental" box on the ISIF and add the State Inventory Number
    - » Also include the number in the "Site Inventory Number" field in IowaGrants.gov
  - » If this is the first ISIF created for the property → check the "new" box and leave the State Inventory Number field blank
  - » Some properties are associated with a Review & Compliance (R&C) number.
    - » This number (for example, R&C# 170782012) is the year and month of Section 106 submittal followed by the county code and sequential number – this is **NOT** the State Inventory Number and should **NOT** be entered in the inventory field in IowaGrants.gov.

lowa S	Site In	ventor	y Fo	orm
State His	storic P	reservatio	on Off	ïce
(January 20	016)			

### State Inventory Number:

New 📃 Supplemental

37-00347

valuated and in the SHPO invent

9-Digit SHPO Review & Compliance (R&C) Number:

Site Inventory Number

**Read the lowa Site Inventory Form Instructions carefully**, to ensure accuracy and completeness before completing this form. The instructions are available on our website.



## » Completing an Iowa Site Inventory Form (ISIF)

- » Once it has been determined if the property is significant under one of the National Register criteria <u>and</u> if it retains sufficient integrity to be eligible, fill out the Applicable National Register Criteria section of the form
  - » Ideally, check a "yes" or "no" box for criterion A, B, and C avoid checking the "more research recommended" box unless at least one "yes" box is checked for a different criteria; otherwise, it is unclear if the property is eligible or not.

A) Applicable National Register Criteria: Mark your opinion of eligibili	ty after applying relevant National Register criteria
Criterion A: Property is associated with significant events.	Yes No More research recommended
Criterion B: Property is associated with the lives of significant persons.	Yes No More research recommended
Criterion C: Property has distinctive architectural characteristics.	Yes No More research recommended
Criterion D: Property yields significant information in archaeology/history.	Yes No More research recommended



» Completing an Iowa Site Inventory Form (ISIF)

### » Continuation pages **must** include:

- » Narrative Description
- » Statement of Significance
- » Current photographs of each visible elevation
- » Current photographs of the building interior (if possible)
- » Streetscapes showing neighboring properties
- » Note: The ISIF should describe and evaluate the property as it stands at the time it is being written and in its current condition and must not discuss the CDBG funds, Scope of Work, or any future alterations to the property.







## » Completing an Iowa Site Inventory Form (ISIF)

### Narrative Description:

This one-and-one-half-story mid-century cream brick church was constructed in 1948. It has a front gable roof covered in asphalt shingles with a small square brick chimney, poured concrete foundation, and raised basement with metal fixed windows. The church retains its original fixed square and Gothic arch stained-glass windows with concrete sills and features streamlined rectangular buttresses capped with concrete on the side (east and west) elevations. A bell tower is located near the northeast corner of the building.

The front (north) elevation has a cross at the gable peak and features three Gothic arch stained-glass windows. The gabled entrance has vertical wood paneling with an engraved cross in the gable end. The metal and glass double doors are flanked by stepped brick detailing and wall-mounted lights. Rectangular fixed windows are located on either side of the gabled entrance.

The side (east) elevation has four streamlined rectangular buttresses capped with concrete that are flush with the wall. Between each buttress is a main-level metal fixed stained-glass window with a concrete sill and a basement-level single-light metal fixed window. A shed roof portion extends from the south end of the elevation; it has three main-level metal hung sash windows with concrete sills and three basement-level single-light metal fixed windows.

The rear (south) elevation has minimal detail. Three fixed stained-glass windows with concrete sills are in the gable end. A single metal door with a small concrete overhang is located at the ground level. The west end of the elevation has a single main-level metal fixed window, two basement-level single-light metal fixed windows, and one basement-level six-light metal window.

The side (west) elevation mirrors the east elevation and has four streamlined rectangular buttresses capped with concrete. Between each buttress is a main-level metal fixed stained-glass window with a concrete sill and a basement-level single-light metal fixed window. The south end of the elevation has a gable and shed roof portion with two main-level metal fixed windows with concrete sills, one main-level metal hung sash windows, two basement-level single-light metal fixed windows, and a paneled door with a small concrete overhang. A second paneled door with a small concrete overhang and small concrete stoop is located at the north end of the elevation. A concrete cornerstone reading "St. John's Ev. Lutheran Church U. A. C. 1877 – 1948" is located at the northwest corner of the building.

The building interior includes a dining room, living room with several sleeping spaces, two bathrooms, and a playroom. The interior retains its original wood panel doors, stained-glass windows, wood trim, wood rafters, and wood choir loft on the main floor. In 2018 the church interior was altered to function as a community center and no longer has any other original interior features such as the original pews, pulpit, or alter. Furthermore, modern carpet flooring has been installed on the basement level and first floor.

### Narrative Statement of Significance:

This 1948 church building was evaluated for the National Register of Historic Places (National Register) under *Criteria A, B,* and *C.* Research did not uncover any evidence of the property's association with a significant event or person. Although it has some features reminiscent of the Gothic Revival style, including three Gothic arch windows and streamlined buttresses, it is nevertheless a modest example of a mid-century church with Gothic elements. Additionally, the interior space has been modified to convert the church into a community center, which has diminished the building's integrity. Furthermore, there is little potential for a historic district due to the church's rural location. The only other historic-age resource in the vicinity of the church is a c.1910 house, which lacks integrity due to its aluminum siding, vihyl windows, enclosed porch, and modern garage. The church is therefore recommended not eligible for the National Register individually or as part of an eligible historic district.

### **C) Narrative Description**

Include a narrative description of the property describing the size and form of the resource, how many stories it is, what the exterior materials are, what the roof form is, distinct details or characteristics, and visible changes or alterations made to the building. If the resource is located within a neighborhood or collection of similar resources, briefly describe the setting as well.

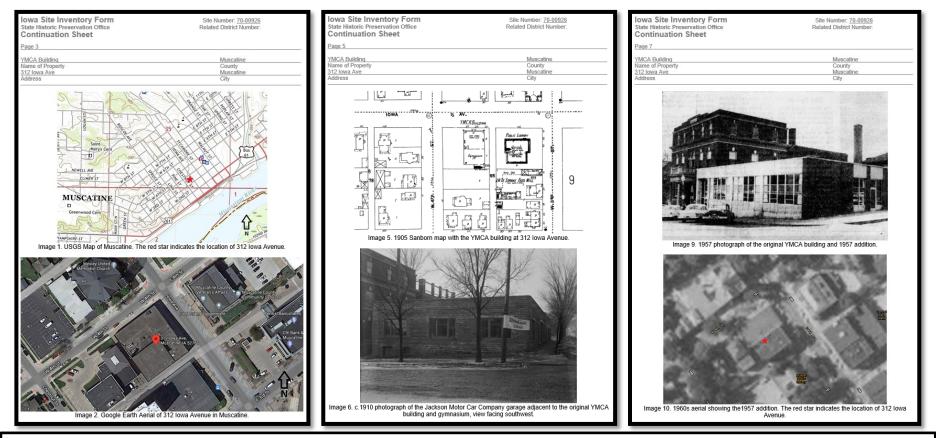
### I) Narrative Statement of Significance

Describe why the property is or is not eligible for listing in the National Register of Historic Places. Make sure this section matches the boxes you filled out on the first two pages of the form and explains your "yes" or "no" determination for each of the NRHP criteria. Talk about any integrity issues and make your definitive statement about NRHP eligibility <u>both as an individual property and</u> <u>as part of a potential historic district</u>.

<u>**Tip**</u>: The person completing the ISIF and writing the Narrative Description and Statement of Significance should be familiar with the property and should not just be using photographs someone else took to write up the form.



# » Completing an Iowa Site Inventory Form (ISIF)



Continuation Pages may also be used for:

- Historic images; maps and aerials; floor plans; renderings; drawings; archival materials such as newspaper articles, pamphlets, brochures, etc.
- Historic images and aerials may help document the age and integrity of the resource



# » Tips for Photographing Buildings



Try to photograph in the late fall, winter, or early spring before leaves and blossoms block the view. Consider taking one photograph of any house that might participate prior to award, or the first winter after award.



Consider the lighting and time of day; try to take photos that don't result in glare or hot spots.



Get at least one image that is the full front of the building



# » Tips for Photographing Buildings



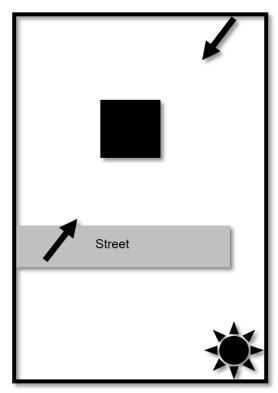
Keep orientation consistent on each page



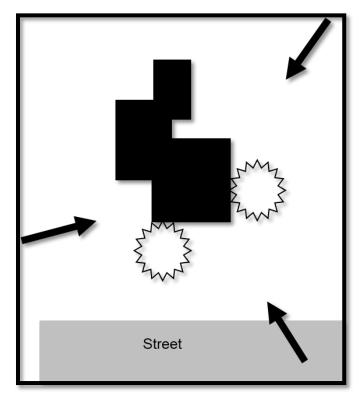
Try to locate/ask property owner for an older photograph of the building, before trees and bushes were so tall. This will help to convey what the building looks like and will also help tell the story of what changes have occurred over time.



» Tips for Photographing Buildings



Capture two elevations by taking photos from corners



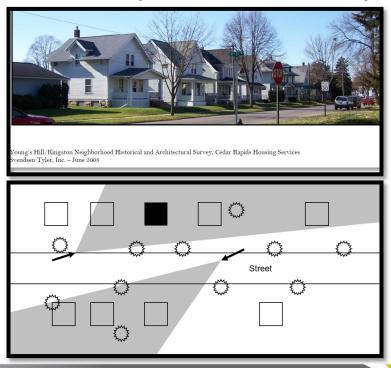
Take photos from multiple angles to avoid obstructions



- » Tips for Photographing Streetscapes
- » Streetscapes help show if there is any potential for a historic district.
- » We <u>do not</u> want photos of streets:

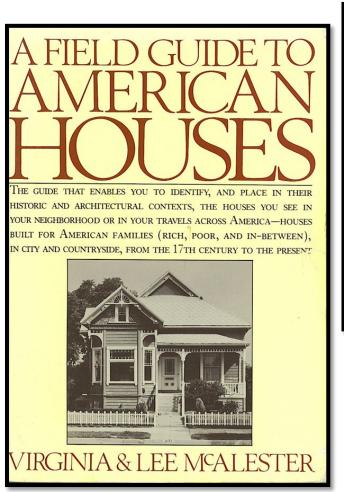


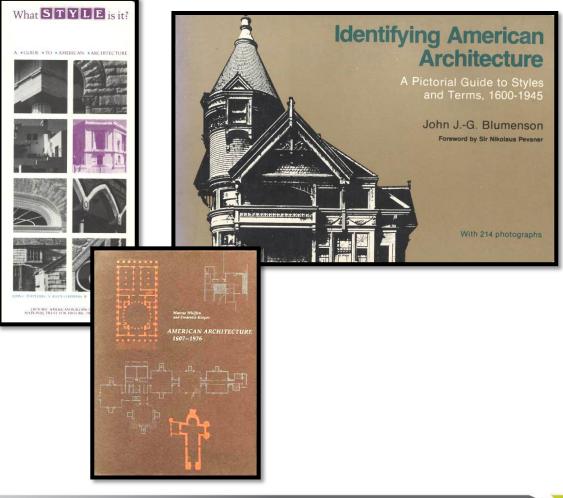
» We do want photos of streetscapes:





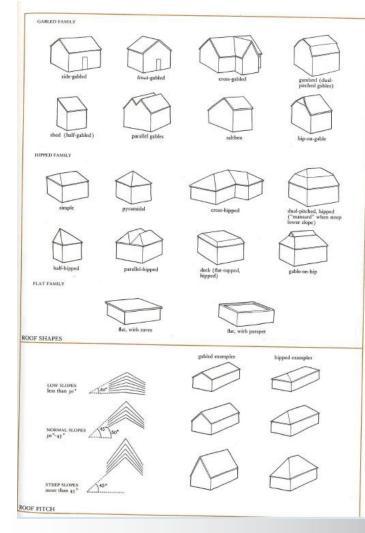
# » Tools for Completing an Iowa Site Inventory Form







# » Tools for Completing an Iowa Site Inventory Form



Structure: Pi	cional Key				
Roof-wall	junction	TRY THESE FIRST	shaped	rin	Mission, Queen Anne, Tudor
slight cave overhang with wide band of trim below	F	Greek Revival	Other roof	elaborations	TRY THESE FIRST
wide cave swechang, boxed without brackets	4	Preirie	towers, square	Û	Italianate, Stick, Second Empire, occasionally Queen Anne, Mission, Italian Renaisuance
wide eave overhang, bosed with brackets	< T	Italianate, Italian Renaissance, Prairie, occasionally Mission	towers, round	Î	Queen Anne, Richardsonian Romanesque, Charasuesque, Shingle French Eclectic.
wide cave overhang, open, not bosed	5	Craftsman, Mission			occasionally Spanish Eelectic
	1		roof-top cupolas	$\wedge$	Italianate, Octagon, Second Empire,
Dormers IF YOU SEE		TRY THESE FIRST		W	Greek Revival
hipped	P	Prairie, French Eclectic, Shingle	decorated verge boards	A	Tudor, Gothic Revival Queen Anne
gabled		Craftaman, Colonial Revival, Adam, Georgian, Shingle, Queen Anne, Stick, Gothie Revival, Tudor, Chorasseque, French Eclectic	trunses in gables	$\mathbb{A}$	Craftsman, Stick, Gothic Revival, Queen Anne, Tudor
shed	đ	Dutch Colonial, Craftsman, Colonial Revival	false beams at gable end	A	Craftsman, Prairie
arched top	P	French Eclectic, Second Empire, Beaux Arts	flared eaves	$\bigwedge$	French Eclectic, Frenc Colonial, Prairie, Stick, Dutch Colonial, Craftaman
round or oval	07	French Eclectic, Beaux Artu	muki-kwel eaves		Tudor, Shingle, French Eclectic, others occasionally
pedimented	f)	Colonial Revival, Georgian, Adam	tile roof	rounded tikes, socially red	Spanish Eclectic, Mission, Italian Renaissance, Prairie
wall dormers		Gothic Revival, Chabravenque, Richardsenian Romanesque, Mission		flæ pantiles	Tudor, occasionally Neoclastical, Colopial Revival, Italian Renaimance
eyebraw		Shingle, Richardsonian Romanesque	exposed rathers		Craftsman, Stick, Mission, occasionally Prairie or Gothic Revival

Other roo	felaborations	TRY THIS FIRST	Doors IF YOU SEE	
iinudes	Å	Chateauesque, Richardsonian Romanerque	transom lights	Î
canellationa		Gathic Revival, Tudor	round fanlight or elliptical fanlight with sidelights	ſ
roof-top ar roof-line balustrade	(man)	Neoclassical, Colonial Revival, Adam, Georgian, Beaux Arts, Earty Classical Revival, Italian Renaissance	rectangular transeen and side lights	
		HUTH PATHOSING	six- to eight- panel door	
metal roof creating	A	Queen Anne, Chareauesque	panei door	
			board-and- hairen door	
Arched o	loors, windows, p	TRY THIS FIRST	batten door	
segmental		Georgian, Adam, Golonial Revival, Italianate	pilaters to sides of door (may have pediment)	
round	n	Italian Renaistance, Italianate, Richardronian Romanusque, Spanish Eclectie, less common in Adam, Colonial Reviral, Beaux Arts.		
		Mission, Tudor	pediment	
Syrian	R	Richardsonian Romanesque, Shingle	teoken pediment	4
pointed (Gothic)	Λ	Gathic Revival		
Tudor (fammed		Tudor, Gathic Revival	Windows IF YOU SEE	
Gathic)	8 8		casement	
baskethandle (elliptical)	n	Chatestarsque, Beaux Arts, Italianate		
ogee	M	Exotic Revivals, Chateaourque	Palladian	

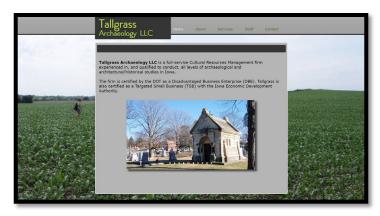


## » Technical Assistance

- Technical Assistance should be used for any current and future
   HSG awards and is provided by Ray Werner at Tallgrass.
- » To receive Technical Assistance:
  - » Prepare the Iowa Site Inventory Form (ISIF)
  - » Send the draft ISIF to Ray at Tallgrass:
    - » The draft ISIF **must** include a draft narrative description, statement of significance, maps, photos, etc. Tallgrass **will not** complete the form from scratch
    - » Send via email, use a shared link, drop box, etc.
    - » Reach out to Leah to make sure she received your document
- » Tallgrass will review and provide comments/revisions within no more than 10 working days from submittal.
- » The Grant Administrator will incorporate the changes/comments into the form prior to submitting through IowaGrants.gov.



- » Technical Assistance: Complex Historic Properties
  - » This is a separate service that comes at a separate cost for IEDA.
  - » Contact Tallgrass in advance and request a Full Evaluation
    - » Tallgrass will request basic information
    - » Tallgrass will likely make a site visit
    - » Tallgrass will generate a full Iowa Site Inventory Form
  - » The Responsible Entity will make sure the form is consistent with project scope and finding prior to submitting through lowaGrants.gov.





# **Ray Werner**

**Tallgrass Archaeology LLC** 

2460 S. Riverside Drive

Iowa City, IA 52246

319-354-6722

ray.werner@tallgrassarchaeology.com

https://www.tallgrassarchaeology.com/





# » Archaeological Investigation

- » If a project includes ground disturbance:
  - » The Responsible Entity (RE) must make a *reasonable and good-faith effort* to identify the presence or potential presence of historic resources, including buried archaeological sites.
  - » The level of archaeological investigation will depend on the scope and scale of disturbance – either provide supplemental information on the condition of the area where there will be ground disturbance <u>or</u> provide a full archaeological survey.





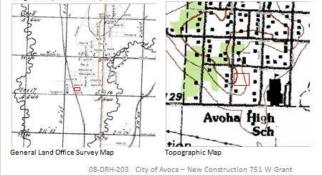
# » Archaeological Investigation: Supplemental Information

Archaeological Figures 08-DRH-203 Construction of two New Homes 751 W Grant Street Avoca, IA

Determination: There are no known archaeological sites within the Area of Potential Effects, the closest identified sites, located approximately. 5 miles from the APE consist of historic scatter and did not include determinations of eligibility for listing in the National Register of Historic Places. An archaeological survey was conducted in 2010 for a Habitat for Humanity project just one block north-west of the APE, and no sites were identified during that investigation. The new construction is confined to two in-town lots, which have been previously disturbed by the construction and subsequent demolition of earlier structures as both lots contained residential structures as noted on the 1932 Sanborn Fire Insurance Map. Based on this desk-top review, no archaeological survey is required in advance of the undertaking and no archaeological monitoring is required during construction activities.







- » For projects with minimal ground disturbance, the RE may be able to provide supplemental information to show that the APE is *unlikely to contain archaeological resources and there is no compelling evidence to warrant further archaeological review*.
  - » See HP Fact Sheet #6 in Appendix D of PA
  - » Include a <u>narrative</u> about why there is no further compelling evidence that would require an archaeological survey
    - » Be sure to check with the Office of the State Archaeologist (OSA) on whether a previous archaeological survey was conducted in the APE and if any sites were identified
  - » Provide clear <u>supplemental maps</u> that show the condition of the area



» Archaeological Investigation: Supplemental Information

#### » Resources:

- » Google Maps
- » Historic Aerial Maps, General Land Office Survey Maps, Topographic Maps, Lidar:
  - » https://ortho.gis.iastate.edu/
- » Sanborn Fire Insurance Maps:
  - » <u>https://www.statelibraryofiowa.gov/index.php/iowans</u> /online-resources
  - » <u>https://www.loc.gov/collections/sanborn-maps/</u>
- » Web Soil Survey:
  - » <u>http://websoilsurvey.sc.egov.usda.gov/App/HomePage.htm</u>
- » I-Sites Public and/or OSA Site File Search:
  - » ISites Public Data Web Map (arcgis.com)





# » Archaeological Investigation: Archaeological Survey

- » If a project has substantial disturbance and/or there is information that leads to the probability for archaeological resources, an archaeological survey must be completed.
  - » The RE will need to procure for such services.
  - » Archaeological surveys **must** be completed by a qualified archaeologist and must comply with the Association of Iowa Archaeologists Guidelines.
- » If an initial investigation results in the recommendation for continued investigation in order to determine if the site is eligible:
  - » The RE must continue in order to complete the identification and evaluation of archaeological resources or revise the scope to fully avoid unevaluated areas.
- » If any pre-historic archaeological sites are identified:
  - » The results of tribal consultation must be considered for eligibility determinations.

The Historical Divisio 600 E. Locust	AEOLOGICAL SURVEY SHORT REPORT FORM istorical Society of Iowa torical Division of the Department of Cultural Affairs .ccust ines, Iowa 50319-0290			Page 1 Reviewer: Date: ASSR Accepted:Yes ( No ()	
	Locational Information	on and Survey Condit	ions		
Quadrangie(s):			Date(s):		
Reenonsible federal/st	ate agencies:				
Legal Location: (if needed) : (if needed) : UTM coordinates: N	1/4 1/4 1/4 1/4 1/4 1/4 1/4 1/4 1/4 1/4	1/4 Sec 1/4 Sec 1/4 Sec E	T. T. T. to		
Soil associations:	Тород	raphy			
		Reference:			
Landform:		Reference:			
Landform: Drainage Name:		Reference:			



### **Section 106 Process**

# » Four-Point Approach

- 1. Initiate Section 106 Review Process
  - Determine if the undertaking has the potential to affect cultural resources

#### 2. Identify and Evaluate Historic Properties

- Identify the Area of Potential Effects (APE) the area in which the undertaking has the potential to directly or indirectly affect any historical and/or archaeological resources
- Identify and evaluate resources within the APE to determine if they are listed on or eligible for listing on the National Register of Historic Places (NRHP)

#### 3. Assess Effects

 In consultation with interested parties, determine how the project will affect any eligible or listed resources: No Historic Properties Affected, No Adverse Effect, or Adverse Effect

#### 4. Resolve Adverse Effects

 If the project will result in an Adverse Effect, draft a Memorandum of Agreement (MOA), which outlines agreed-upon measures that will be taken to avoid, minimize, or mitigate the Adverse Effect resulting from the undertaking



## » Effect Determinations

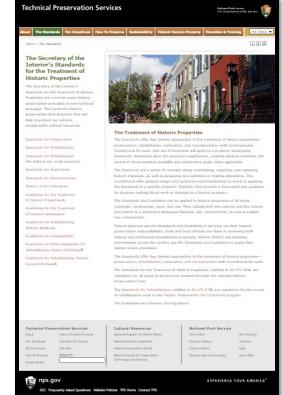
- » Once all the resources in your APE have been identified and evaluated – continue with Step 3: Assess Effects.
- » Select a federal finding/effect determination:
  - » No Potential To Cause Effects:
    - » Activities are covered in PA; submit Exempt From Review Form (see Step 1).
  - » No Historic Properties Affected:
    - » There are no eligible or listed resources in the APE.
    - » Submit Section 106/Tier II form to IEDA through IowaGrants.gov
  - » No Adverse Effect to Historic Properties:
    - » There are eligible or listed resources in the APE, but the project has been designed to avoid any adverse effects.
    - » Submit Section 106/Tier II form to IEDA through IowaGrants.gov
  - » Adverse Effect to Historic Properties:
    - » There are eligible or listed resources in the APE, and there is no way to avoid altering the character-defining features of an eligible or listed resource.
    - » Consult with SHPO and continue with Step 4: Resolve Adverse Effects
- » The Responsible Entity must make this determination.



# » No Adverse Effect to Historic Properties

#### » What does "No Adverse Effect" mean?

- » Project does not diminish to the characteristics that qualify a property eligible for the NRHP and avoids altering characterdefining features
  - » Such as the original wood windows, original doors, original siding, decorative features, front porch, etc.
- » Also consider the Seven Aspects of Integrity:
  - » Location, design, setting, materials, workmanship, feeling, and association
- » Consider all reasonably foreseeable effects caused by the undertaking
  - » These effects may occur later in time, be farther removed in distance, or be cumulative
- » To avoid Adverse Effects, 1. Retain existing historic materials and features → 2. Repair instead of replace when necessary → 3. Replace only when you cannot retain or repair original features
  - » Documentation of deterioration beyond repair is required for the replacement of historic building materials (window survey, photographs, etc.)
  - » If necessary, replacement should be in-kind and compatible





# » Secretary of the Interior's (SOI) Standards

**>>** 

#### Standards for Rehabilitation

**Please note:** For the Historic Preservation Tax Incentives Program use the Standards for Rehabilitation that are codified separately in 36 CFR 67 and are regulatory for the review of rehabilitation work for that program.

The Standards will be applied taking into consideration the economic and technical feasibility of each project.

- A property will be used as it was historically or be given a new use that requires minimal change to its distinctive materials, features, spaces and spatial relationships.
- The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces and spatial relationships that characterize a property will be avoided.
- Each property will be recognized as a physical record of its time, place and use. Changes that create a false sense of historical development, such as adding conjectural features or elements from other historic properties, will not be undertaken.
- Changes to a property that have acquired historic significance in their own right will be retained and preserved.
- Distinctive materials, features, finishes and construction techniques or examples of craftsmanship that characterize a property will be preserved.
- 6. Deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature will match the old in design, color, texture and, where possible, materials. Replacement of missing features will be substantiated by documentary and physical evidence.
- Chemical or physical treatments, if appropriate, will be undertaken using the gentlest means possible. Treatments that cause damage to historic materials will not be used.
- Archeological resources will be protected and preserved in place. If such resources must be disturbed, mitigation measures will be undertaken.
- 9. New additions, exterior alterations or related new construction will not destroy historic materials, features and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.
- 10. New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

- A series of best practices and concepts for maintaining, repairing, and/or replacing historic materials, as well as designing new additions or making alterations to historic resources.
  - » <u>https://www.nps.gov/tps/standards.htm</u>
  - » <u>http://www.nps.gov/tps/standards/rehabilitation.htm</u>
- » Technical Preservation Services: Rehabilitation Standards and Guidelines:
  - » Provides additional guidance on how to follow the SOI Standards
  - » https://www.nps.gov/tps/standards/rehabilitation/rehab/stand.htm
- » CDBG projects must comply with the SOI Standards to avoid Adverse Effects to Historic Properties



## » Effect Determinations: Historic Districts

- If the project will take place within an eligible or listed historic district, then the finding must be No Adverse Effect to Historic Properties, even if the individual building is non-contributing.
- » For <u>contributing resources</u>, the scope of work must follow the SOI Standards on both the interior and exterior to avoid adverse effects to both the building and district.
- » For <u>non-contributing resources</u>, the scope of work must follow the SOI Standards on the exterior to avoid adverse effects to the district.





- » How to Proceed with a Federal Finding
  - » If there are No Historic Properties Affected or No Adverse Effect to Historic Properties, the review process may end here.
    - » Submit a Section 106/Tier II form to IEDA through lowaGrants.gov
  - » CDBG projects are usually designed to avoid Adverse Effect, but if Adverse Effect to Historic Properties is unavoidable:
    - » <u>The PA requires consultation with SHPO and Step 4: Resolve Adverse Effects must</u> be completed.

# STATE HISTORIC PRESERVATION OFFICE OF IOWA

IOWA DEPARTMENT OF CULTURAL AFFAIRS



### **Section 106 Process**

# » Four-Point Approach

- 1. Initiate Section 106 Review Process
  - Determine if the undertaking has the potential to affect cultural resources

#### 2. Identify and Evaluate Historic Properties

- Identify the Area of Potential Effects (APE) the area in which the undertaking has the potential to directly or indirectly affect any historical and/or archaeological resources
- Identify and evaluate resources within the APE to determine if they are listed on or eligible for listing on the National Register of Historic Places (NRHP)

#### 3. Assess Effects

 In consultation with interested parties, determine how the project will affect any eligible or listed resources: No Historic Properties Affected, No Adverse Effect, or Adverse Effect

#### 4. Resolve Adverse Effects

 If the project will result in an Adverse Effect, draft a Memorandum of Agreement (MOA), which outlines agreed-upon measures that will be taken to avoid, minimize, or mitigate the Adverse Effect resulting from the undertaking



# » Memorandum of Agreement (MOA)

#### » The only way to resolve Adverse Effects:

- » Develop, execute, and implement an MOA in consultation with SHPO and interested parties
- » What is an MOA?
  - » Outlines agreed-upon measures that IEDA and the RE will take to avoid, minimize, or mitigate the adverse effect resulting from the undertaking.
- » This process can add both time and cost to the project.

#### ACHP Template Agreement Documents

Included below are two agreement templates: a two-party Memorandum of Agreement (MOA) template (followed by instructions on how to turn it into a three-party MOA template), and a template to amend an MOA or a project Programmatic Agreement (project PA).

ACHP Model Two-Party MOA Template:

MEMORANDUM OF AGREEMENT BETWEEN [insert Agency] AND THE [insert name of State or Tribe] ["STATE" or "TRIBAL"] HISTORIC PRESERVATION OFFICER REGARDING THE [insert project name and location]

WHEREAS, the [Agency] ([insert Agency abbreviation]) plans to ["carry out" or "fund" or "approve"/"license"/"permit" or other appropriate verb] the [insert project name] (undertaking) pursuant to the [insert name of the substantive statute authorizing the federal agency involvement in the undertaking]. [insert legal cite for that statute]; and

WHEREAS, the undertaking consists of [insert a brief explanation of the undertaking]; and

WHEREAS, [Agency abbreviation] has defined the undertaking's area of potential effects (APE) as [insert written description and/or "described in Attachment XXX"]; and

WHEREAS, [Agency abbreviation] has determined that the undertaking may have an adverse effect on [insert name of historic property(ies)], which ["is" or "are"] ["listed in" or "eligible for listing in"] the National Register of Historic Places, and has consulted with the [insert name of State or Tribe] ["State" or "Tribal"] Historic Preservation Officer (["SHPO" or "THPO"]) pursuant to 36 CFR Part 800, the regulations implementing Section 106 of the National Historic Preservation Act (54 U.S.C. § 306108); and

WHEREAS, [Agency abbreviation] has consulted with the [insert name of Indian tribe(s) or Native Hawaiian organization(s)], for which [insert name of historic property(ies)] ["has" or "have"] religious and cultural significance, [Insert this whereas clause if appropriate]; and

WHEREAS, [Agency abbreviation] has consulted with [insert names of other consulting parties, if any] regarding the effects of the undertaking on historic properties and has invited them to sign this MOA as a ["invited signatory(ies)" or "concurring party(ies)"]; and

WHEREAS, in accordance with 36 CFR § 800.6(a)(1), [Agency abbreviation] has notified the Advisory Council on Historic Preservation (ACHP) of its adverse effect determination with specified documentation, and the ACHP has chosen *not to* participate in the consultation pursuant to 36 CFR § 800.6(a)(1)(iii); and



# » Memorandum of Agreement (MOA)





#### » Typical MOA timeline:

- » Consult with SHPO on the "Adverse Effect" finding (30 days)
- » SHPO concurs with the "Adverse Effect" finding
- » Notify the Advisory Council on Historic Preservation (ACHP) of the Adverse Effect and invite them to participate in resolution (15 days)
- » Notify the public and interested parties of the Adverse Effect and solicit ideas for ways to avoid, minimize, and mitigate the effects
- » Through consultation with SHPO and all identified interested parties, select mitigation measures that are commensurate with the Adverse Effect on the resource
  - » Mitigation measures **must** be agreed-upon by all parties before they are included in the MOA (especially by the federal agency and SHPO)
- » Draft the MOA to outline the agreed-upon mitigation measures and the roles and responsibilities of who will implement them
  - » The MOA **must** clearly state who is responsible for each task
- » Distribute the draft MOA to all signatories and invited signatories for review and comment
- » Once agreed upon, all signatories sign and execute MOA
- » Complete all stipulations of the MOA



# » Drafting an MOA

#### » ACHP's Resources:

- » MOA Guidance: <u>https://www.achp.gov/initiatives/guidance-agreement-documents</u>
- » e106 Form and Instructions: <u>https://www.achp.gov/e106-email-form</u>
- » MOA Template: <u>https://www.achp.gov/template\_moa</u>
- » Section 106 Agreement Checklist Content: <u>https://www.achp.gov/node/8396</u>
- » Section 106 Agreement Checklist Reviewer's Guide: <u>https://www.achp.gov/node/8397</u>

#### » Example mitigation measures include:

- » <u>Resource Specific</u>:
  - » Recordation and Documentation typically completed before a historic building is demolished or altered by the federally funded project
  - » Booklet or other publication on the history and significance of the resource
  - » Signage or interpretive kiosk at the location of the resource
- » <u>Alternate Mitigation</u>:
  - » Survey and National Register Nomination of other nearby resources
  - » Historic Preservation Education and Technical Assistance Workshops
  - » Comprehensive Preservation Plan
  - » Bricks and Mortar repairs to other local historic properties
  - » Digitization of archival documentation for public use

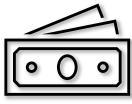


# » Considerations for MOAs and Mitigation

- » Time frame to complete the mitigation measures as it relates to the time frame of the federal funding source
  - » Mitigation could take longer than the project itself
  - » The federal funding source and federal responsible entity will need to keep the project open for as long as it takes to complete the mitigation
- » Ability to pay for the mitigation measures
  - » Will it be covered by the federal funds, or do you need to look for donations or other funds?
- » Identify mitigation measures that are most beneficial to historic preservation and the public
  - » Stay away from private interests or isolated benefits
- Ensure that there are resources and admin available to implement the mitigation measures









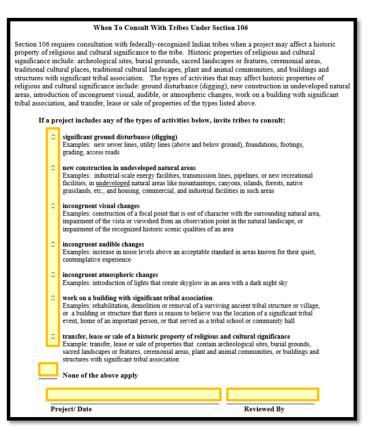
## » Interested Parties



- » Who are interested parties?
  - » IEDA Historic Preservation Specialist (in lieu of SHPO per Programmatic Agreement) is the primary interested consulting party
  - » Depending on the nature of the undertaking, the following may also be consulting parties:
    - » Tribes with an interest in the area (PA list and HUD portal): https://egis.hud.gov/tdat/
    - » Local Historic Preservation Commissions (HPC)
    - » City or County Historical Societies
    - » Any other party identified as having an interest in the federal project
- » When to consult interested parties:
  - » When you know the full scope of work for the project, including project plans, specifications, access areas, borrow sites, utilities, etc.
  - » After you've defined your Area of Potential Effects (APE)
  - » When you've completed Step 2 (Identify and Evaluate) and Step 3 (Assess Effects)
  - » At least 3 months prior to an estimated construction start date (or earlier)
- » Consultation should be an open process, where both the RE and the interested parties can discuss options, make suggestions, and agree on a finding

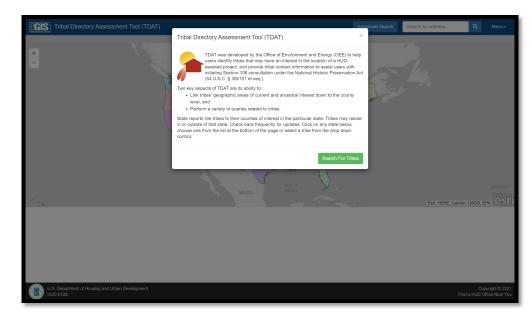
## » When to Consult with Tribes under Section 106

- » Consultation with the IEDA HPS does <u>not</u> replace the potential need to consult with federally recognized Native American Tribes and Tribal Preservation Officers
- » "When To Consult With Tribes Under Section 106" form:
  - » Includes a list of projects that would require you to contact the tribal authorities
  - » Available on the HUD Exchange website: <u>https://www.hudexchange.info/resource/3770/</u> <u>when-to-consult-with-tribes-under-section-106-</u> <u>checklist/</u>
  - If your project type is not on the list, you do not need to consult with tribes; instead, fill out the "When to Consult With Tribes Under Section 106" form and include it in your ERR.





- » Tribal Consultation
  - » A list of tribal authorities who would like to be contacted can be found in Appendix A of the PA
  - » Refer to the HUD Tribal Directory (<u>https://egis.hud.gov/tdat/</u>) to identify the current contact for tribes interested in the specific area of the project.





## » Tribal Consultation

#### » Tribal consultation resources:

- » First reference IEDA's PA
- » Then reference HUD's "Process for Tribal Consultation in Projects That Are Reviewed Under 24 CFR Part 58": <u>https://www.hudexchange.info/resource/2448/notice-cpd-12-006-tribalconsultation-under-24-cfr-part-58/</u>

#### » Tribal consultation letters:

- » Refer to HUD's "Section 106 Tribal Consultation Letter Template": <u>https://www.hudexchange.info/resource/3785/tribal-consultation-letter-template/</u>
- » Consultation with the Tribe <u>must</u> be on City letterhead from the Chief Elected Official and not from the grant administrator
- » Tribes have 30 days to indicate their desire to consult
- » Once complete, add consultation documentation to the Section 106/Tier II form in IowaGrants.gov:
  - » Upload the letter(s) and distribution list in the Supplemental Documentation section
- » Include tribal consultation in ERR



# How to Submit Section 106 Documentation to IEDA

## » Section 106/Tier II Submittals

- » Once Steps 2 (Identify and Evaluate) and 3 (Assess Effects) of the Section 106 process have been completed:
  - » Start a Section 106/Tier II compliance form in IowaGrants.gov
  - » Read instructions and complete all relevant fields
  - » Note the Site Inventory Number on the Section 106/Tier II form if previously inventoried
  - » Select "No" for "PA Exempt" if you are submitting evaluation documents (ISIF, Archaeological Survey, etc.)
  - » Select a "Finding" (No Historic Properties Affected, No Adverse Effect, Adverse Effect)
  - » Upload all Supporting Documentation
  - » Submit Section 106/Tier II form for review
  - » IEDA HPS has 30 days to review and provide comments or approve

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🅎 Menu   🧟 Help   🍟 Log Out	🌍 Back   쵫 Print   🧼 Add   🧩 Delete   🧭 Edit   🕌 Save
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General Information	
Use the drop down box to select the type of re	port that you want to submit. Then enter the period of time that the report will detail.
Status Report Status:*	Editing
Due Date:	
Status Report Type:*	Section 106/Tier II
Title	
Report Period	From Date



### How to Submit Section 106 Documentation to IEDA

## » Section 106/Tier II Submittals

Programmatic Agreem	nent	
This section should only be	completed after the Programmatic Agreement with SHPO has been signed	ł.
PA Exempt	No	
If this project IS PA Exempt,	, provide exempt date signed and PA Finding	
Exempt Date Signed		
	Exempt Date Signed	PA Exeception
If this project IS NOT PA Exe	empt, please provide the finding and supporting documents in the section l	below.
Finding	No Historic Properties Affected	
If No Adverse Affect or Ad please describe what histo are in the APE and how the the finding.	oric resources	
Programmatic Agreem	ent	
	completed after the Programmatic Agreement with SHPO has been signed.	
PA Exempt	No	
If this project IS PA Exempt,	provide exempt date signed and PA Finding	
Exempt Date Signed		
	Exempt Date Signed	PA Exeception

If this project IS NOT PA Exempt, please provide the finding and supporting documents in the section below.

Finding

No Adverse Effect

If No Adverse Affect or Adverse Effect, please describe what historic resources are in the APE and how the RE came to the finding.

The house is a contributing structure to the Harmon & LeValley NW Historic District. The scope of work includes replacing the asphalt shingled roof with like materials, but will not replace, cover, or substantially disrupt any original materials other than old layers of paint.



# How to Submit Section 106 Documentation to IEDA

# » Section 106 Submittals: Supporting Documentation

- » Required Supporting Documentation:
  - » Authorization for Alternate Signatories Form (per program/city) <u>or</u> Request for Comment Form signed by City Official (per address) – blank forms can be found in PA
  - » APE map
  - » If work involves above-ground resources over 50 years of age:
    - » Iowa Site Inventory Form (ISIF) with current photographs of all visible elevations, streetscapes, etc.
    - » Photos must be integrated into the ISIF
    - » Even if building or district is listed in NRHP, current condition photographs are still required
  - » If work involves ground disturbance:
    - » Supplemental Archaeological Information <u>or</u> Archaeological Survey (Phase 1; contact Bear Creek or OSA)
  - » Scope of work conveying that the proposed project meets SOI standards
    - » Include a narrative description of the project work
    - » Ideally, also include architect renderings showing any changes to exterior elevations of any eligible or listed properties otherwise, we may go back and ask for them
    - » Make sure project activities are clearly stated and easy to find
  - » Copies of tribal letters or other consultation, if required
  - » Any other supplemental documentation that will help IEDA concur with finding, such as the Assessor's webpage, old ISIFs, historic district nominations, window surveys, etc.
- » Upload **all** documents as PDFs

# How to Document Section 106 Compliance in ERR

# » How to Document Compliance from Other Agency

#### » Environmental Assessment (EA)

- » If other agency (DNR, USDA, FEMA, etc.) completed Section 106 compliance
  - » Add the statement below to the ERR checklist
  - » Add the Section 106 compliance/approval documentation to your ERR
  - » No other form is required

10. Historic Preservation [36 CFR 800]	This project is jointly funded with other federal funds. As such, the(other agency) consulted with the State historic preservation office on(date) with a finding of (Finding) and the State Historic Preservation Office concurred with their finding on(date) The(other agency) sent correspondence to tribes with an interest in the
	area on(date), and no comments were received back.



## How to Document Section 106 Compliance in ERR

# » How to Document Compliance for IEDA

#### » Environmental Assessment (EA)

- » If no other federal agency is involved complete and submit a Section 106 form in lowaGrants.gov for your project
- » IEDA HPS will review, and if everything is correct, will "approve" form.
- » Once the Section 106 form has been approved:
  - » Add the statement below to the ERR checklist
  - » Take a screenshot of Section 106 approval and add to EA
  - » Add tribal consultation documentation to EA
  - » Once complete, submit ERR and RROF to IEDA through IowaGrants.gov\*
  - » Release of Funds will not be issued if an approved Section 106 Form is not included in the ERR

10. Historic Preservation [36 CFR 800]		According to the Programmatic Agreement, CDBG recipients are to consult with IEDA's Section 106 Coordinator instead of the SHPO. The Section 106 consultation with IEDA was concluded on #/##/##. They agreed with the "XXX" finding. List of tribes interested in the
		project county are located here: <u>http://egis.hud.gov/tdat/Tribal.aspx</u> Tribes consulted on #/##/##. Letters to the tribes and IEDA consultation memo are located in the appendix.



## How to Document Section 106 Compliance in ERR

# » How to Document Compliance for IEDA

- » Categorically Excluded Subject to 58.5(a)(3): (HSG, DTR, etc.)
  - » The ERR will be completed **prior to** individual house/site Section 106/Tier II reviews.
    - » Add the statement below to the ERR checklist
    - » Add tribal consultation documentation to ERR
    - » Once complete, submit ERR and RROF to IEDA through IowaGrants.gov

10. Historic Preservation [36 CFR 800]
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# Questions





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Iowa Economic Development Authority

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